

California Fair Political Practices Commission

Frequently Asked Questions: Form 700 Disclosure

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The FAQs listed below are selected from questions people frequently ask the FPPC about the Statement of Economic Interests (Form 700). All efforts have been made to provide helpful, easy to understand, answers to common questions. Please note that this fact sheet cannot address all of the unique variables and circumstances related to disclosure. Individuals are encouraged to contact the FPPC with specific facts. Keep in mind that the Form 700 is a public document and many agencies post the forms on their websites. Form 700s filed by State Legislators and Judges, members of the FPPC, County Supervisors, and City Council Members are available on the FPPC's website.

General Questions

1. Q. Do all officials have the same disclosure requirements for Form 700 reporting?
 - A. No. The majority of individuals that file the Form 700 must do so by following the rules set forth in their agency's conflict-of-interest code ("designated employees"). Before completing the Form 700, an official should be familiar with the disclosure category for his or her position. For example, since job duties differ from agency to agency, an analyst for one agency may not have the same reporting requirements as an analyst from another agency.

Officials listed in Government Code Section 87200 (e.g., boards of supervisors, city council members, planning commissioners, elected state officials, etc.), must report all investments, sources of income, sources of gifts, and real property interests within their agency's jurisdiction.
2. Q. Is it necessary to read all of the information before completing the Form 700?
 - A. Each individual must verify the Form 700's content under penalty of perjury. Therefore, all effort must be made to understand the instructions. When necessary, the FPPC may be contacted for specific, personal guidance. Immunity from an enforcement action can only be provided when an official submits a request for formal written advice.
3. Q. Where are the Form 700s filed?
 - A. Most state and local officials file with their agency. In most instances, the agency is required to forward the originals for specified officials to the FPPC; however, only retired judges serving on assignment and legislative staff file the Form 700 *directly* with the FPPC.
4. Q. If the Form 700 is postmarked by the due date, is it considered filed on time?
 - A. Yes.

5. Q. If an official holds various positions for which the Form 700 is required, is a statement required for each position?
- A. Yes, however one expanded statement covering the disclosure requirements for all positions may be completed so long as an originally signed statement is filed with each filing officer.
6. Q. Do individuals need to complete the entire Form 700 when they leave office?
- A. Yes. All of the same schedules are required for the assuming office, the annual, and the leaving office filings.
7. Q. An individual is hired into a newly created management position in her agency's Information Technology Department. How does she complete the Form 700?
- A. Because it is a newly created position, the law requires that economic interests are reported under the broadest disclosure category in the agency's conflict-of-interest code unless the agency sets interim disclosure that is tailored to the limited range of duties of the position. Generally, the Form 700 must be filed with the agency within 30 days of the date of hire. Note: An individual may request that the agency complete the Form 804 (Agency Report of New Positions) to tailor the disclosure category to the job duties of the new position.
8. Q. Must board members of a nonprofit public benefit corporation that operates California charter schools file Form 700?
- A. Yes. Members of charter schools are officials and must file Form 700.

Income Questions

9. Q. Must an official report a spouse's or registered domestic partner's income?
- A. Generally an official is required to report 50% of his or her spouse's or registered domestic partner's salary disclosing the employer's name as the source of income on Schedule C of the Form 700. If the spouse or registered domestic partner is self-employed, the business entity should be reported on Schedule A-2. Officials should check their disclosure category, if applicable, to determine if the income is reportable. Note: The filer's regular government salary is not reportable.
10. Q. If an official owns a business in which he has received income of \$10,000 or more from a client, is the official required to disclose the client's name on Schedule A-2, Part 3?
- A. Yes. However, Regulation 18740 (available at www.fppc.ca.gov) provides a procedure in which an official may request an exemption for nondisclosure of a client's name if disclosure of the name would violate a legally recognized privilege under California law. Requests for exemptions must be submitted to the FPPC's Executive Director.

Investment Questions

11. Q. An official holds various stocks through an account managed by an investment firm. The account manager decides which stocks to purchase with no input from the official. Is the official required to disclose the stocks contained in this account?

- A. Yes. Unless the stocks are in diversified mutual funds registered with the SEC, any investments worth \$2,000 or more in a business entity located in or doing business in the jurisdiction must be disclosed on Schedules A-1 or A-2. The official's disclosure category should also be reviewed, if applicable, to determine if the investments are reportable.
12. Q. If an official has funds invested in a retirement account, must the investments held in the retirement account be disclosed?
- A. Investments held in a government defined-benefit pension program plan (i.e., CalPERS) are not reportable. Investments held in a fund such as a defined contribution plan 401(k) or exchange traded fund (ETF) are not required to be disclosed if the fund meets specified requirements. (See Regulation 18237.) An official may need to contact their account manager for assistance in determining what assets are held in the account.
13. Q. An official and his spouse have a living trust that holds rental property in the official's jurisdiction, their primary residence, and investments in diversified mutual funds. How is this trust disclosed?
- A. The name of the trust, the rental property, and its income, must be reported on Schedule A-2. The official's primary residence, if used exclusively as a personal residence, and investments in diversified mutual funds registered with the SEC are not reportable. Although the official's primary residence is not required to be disclosed on the Form 700, it is still considered an economic interest for conflict of interest purposes.

Real Property Questions

14. Q. Is an official's personal residence reportable?
- A. Generally, any personal residence occupied by an official or his or her family (including a vacation home) is not reportable if used exclusively as a personal residence. However, a residence for which a business deduction is claimed is reportable if the portion claimed as a tax deduction is valued at \$2,000 or more. The amount of the tax deduction is not relevant. In addition, any residence for which an official receives rental income is reportable if it is located in the jurisdiction.
15. Q. If an official is required to report his or her personal residence, is the street address required to be disclosed?
- A. The assessor's parcel number may be listed instead of the street address.

Enforcement Question

16. Q. What is the penalty for not filing the Form 700 on time or not reporting all required economic interests?
- A. A late fine of \$10 per day up to a \$100 may be assessed. In addition, if a matter is referred to the FPPC Enforcement Division for failure to file or failure to include all required economic interests, the fine may be substantially higher. In 2012, the FPPC collected over \$61,000 in

finances for late statements and non-disclosure of economic interests. If an individual does not pay a fine, the matter may be referred to the Franchise Tax Board for collection.

Gift Questions

17. Q. What is the gift limit for 2013-2014?

- A. **\$440:** This means that gifts from a single, reportable source may not exceed \$440 in a calendar year. For officials and employees who file the Form 700 under an agency's conflict-of-interest code ("designated employees"), this limit applies only if the official or employee would be required to report income or gifts from that source on the Form 700, as outlined in the "disclosure category" portion of the agency's conflict-of-interest code. Note: For conflict of interest purposes, the gift must be under \$440 to avoid consideration under the conflict rules.

State Lobbyist & Lobbying Firm Limit:

\$10: State candidates, state elected officers, and state legislative officials may not accept gifts aggregating more than **\$10 in a calendar month** from a single **lobbyist** or **lobbying firm**. The same rule applies to state agency officials, including members of state boards and commissions, if the lobbyist or firm is registered to lobby, or should be registered to lobby, the official's or employee's agency.

18. Q. During the year, an official received several gifts of meals from the same reportable source. Each meal was approximately \$35. Is the source reportable?

- A. Yes. Gifts from the same reportable source are aggregated, and the official must disclose the source when the total value of all meals reaches \$50.

19. Q. An official is listed in the conflict-of-interest code for his agency, a school district. He must disclose investments and income from sources of the type that provide services utilized by his agency, including construction firms. Does he have to report gifts received from any construction company in the world?

- A. Yes. The reporting obligations of a filer must relate to the specific duties of the designated position. Certainly, if he is required to report income from construction firms doing business in the jurisdiction, his job duties have something to do with construction firms. While income (other than gift) reporting has a jurisdictional limitation under the Act, gift reporting does not. Therefore, gifts from construction firms are reportable from anywhere in the world, but only if there is some connection with or bearing upon the function or duties of the individual's position.

20. Q. How does an individual return a gift so that it is not reportable?

- A. Unused gifts that are returned to the donor, or gifts whose value is reimbursed, within 30 days of receipt are not reportable. The recipient may also donate the unused item to a charity or governmental agency within 30 days of receipt or acceptance so long as the donation is not claimed as a tax deduction.

21. Q. Co-workers exchange gifts of similar value on birthdays. Are these items reportable?

- A. No. Such gift exchanges with individuals, other than lobbyists, on birthdays, holidays, or similar occasions, are not reportable or subject to gift limits. The gifts exchanged must be similar in value.
22. Q. Must an official report gifts received from an individual whom the official is dating?
- A. No. Gifts of a personal nature exchanged because the individuals are in a bona fide dating relationship are not reportable or subject to gift limits. However, the official remains subject to the conflict of interest rules and some matters may require recusal from voting.
23. Q. In March, a vendor that provides goods to an agency had its contract renewed by the city council. Within 12 months, the vendor provided entertainment tickets to the spouse of one of the city council members. Does the city council member report the tickets as gifts?
- A. Yes, unless an exception (such as bona fide competition) applies, the tickets are a reportable gift. A gift to an official's spouse is a gift to the official when there is no established working, social, or similar relationship between the donor/vendor and the spouse or there is evidence to suggest that the donor had a purpose to influence the official, such as appearing before the official's agency within the previous 12 months.
24. Q. An agency received two free tickets to a sporting event from a local vendor. The agency had discretion to determine who in the agency received the tickets. Each ticket was valued at \$40. If the Director of Transportation used the tickets, how does she report them?
- A. Generally, the tickets are reportable in the amount of \$80 on the director's Form 700 if the vendor is the type of source covered under the director's disclosure category in the agency's conflict-of-interest code. However, in some circumstances, the director is not required to report the tickets on her Form 700. If the tickets are claimed as taxable income from her agency or if the use of the tickets by the director meets a valid public purpose identified in the agency's published ticket policy, instead of the director reporting the tickets on her Form 700, the agency would complete the FPPC Form 802 (Agency Report of Ceremonial Events and Ticket/Pass Distributions) and forward the form to the FPPC for posting on its website.
25. Q. An agency received a large box of chocolates as a holiday gift from a local merchant. It was addressed to the agency and not to a particular employee. Is there a reporting requirement?
- A. Generally, the receipt of food and beverages is considered a gift. However, in this instance, the gift would only be reportable by an employee if (1) the vendor was a reportable source on the individual's Form 700 and (2) the employee consumed candy valued at \$50 or more.
26. Q. Do prizes received by city employees in a drawing conducted by the city for all city employees participating in the city's charitable food drive constitute gifts under the Act, subject to the Act's limits and reporting requirements, if they were donated to the agency by an outside source?
- A. Yes. The prizes are gifts if donated by an outside source. This is not considered a bona fide competition because the raffle is only open to officials in that city.

27. Q. Is a ticket provided to an official for his or her admission to an event at which the official performs a ceremonial role or function on behalf of his or her agency reportable on the official's Form 700?
- A. No, so long as the organization holding the event provides the ticket. However, the agency must complete FPPC Form 802 (Agency Report of Ceremonial Role Events and Ticket/Pass Distributions) and forward it to the FPPC. The form will identify the official's name and explain the ceremonial function.
28. Q. Are frequent flyer miles reportable?
- A. No. Free tickets received under an airline's frequent flyer program that are available to all members of the public are not required to be disclosed.
29. Q. If a non-profit organization pays for an official to travel to a climate policy conference after receiving the funds to pay for the travel from corporate sponsors, specifically for the purpose of paying for the official's travel, is the non-profit organization or the corporate sponsors the source of the gift?
- A. The corporate sponsors are the source of the gift if the corporate sponsors donated funds specifically for the purpose of the official's travel. Thus, the benefit of the gift received by the official would be pro-rated among the donors. Each reportable donor would be subject to the gift limit and identified on the official's Form 700. The FPPC should be contacted for specific guidance to determine the true source of the travel payment.
30. Q. May an official accept travel, lodging and subsistence from a foreign sister city while representing the official's home city?
- A. Travel and related lodging and subsistence paid by a source other than the official's agency is normally a gift if the source is reportable on the official's Form 700. If the travel and related lodging and subsistence is paid by a foreign government and is reasonably related to a legislative or governmental purpose, it is not subject to the gift limit. However, the payments must be disclosed on the Form 700. While in the foreign country, any personal excursions not paid for by the official must also be disclosed and are subject to the gift limit. If private entities make payments to the foreign government to cover the travel expenses, the gift limit will apply and travel payments will likely be prohibited. Please contact the FPPC for more information.
31. Q. An analyst for a state or local agency participates on a panel addressing new federal standards related to the agency's regulatory authority. If the analyst's travel payments are paid by the federal agency, must the analyst report the payment on the Form 700? Transportation and related lodging and subsistence were limited to the day immediately preceding, the day of, and the day immediately following the analyst's panel participation.
- A. The travel payments are not reportable or subject to any limits unless:
(1) A non-governmental source reimbursed or funded the travel expenses. In that case, the gift of travel is not from the federal agency and may be reportable. Individuals should inquire as to the source of all travel payments; or (2) The analyst is an elected state or local official or serving in a position covered by Government Code Section 87200.

32. Q. A state legislator and a planning commissioner were guest speakers at an association's event. Travel expenses were paid by the association, and the event was held in California. Is this reportable?
- A. The payment is reportable, but not subject to the gift limits. In general, payments for travel within the United States that are provided to attend a function where the official makes a speech are not limited, but are reportable. The rules require that the speech be reasonably related to a legislative or governmental purpose, or to an issue of state, national, or international public policy; and the travel payment must be limited to actual transportation and related lodging and subsistence the day immediately preceding, the day of, and the day immediately following the speech.

Tickets to Non-Profit and Political Fundraisers Questions

33. Q. An official is offered a ticket from a 501(c)(3) charitable organization to attend its fundraising event. The face value (price) of the ticket is \$500, and the ticket states that the tax deductible portion is \$350. If the official accepts the ticket, what must be reported?
- A. Nothing is required to be reported on the Form 700 so long as the ticket is provided directly by the 501(c)(3) organization and is used for the official's own attendance at the fundraiser. In this case, the ticket is deemed to have no value. The official may also accept a second ticket provided directly by the 501(c)(3) organization for his or her guest attending the event, without a reporting obligation by either the official or the guest.
34. Q. What if someone, such as a business associate, purchases a table at a non-profit fundraiser and offers an official a seat at the table?
- A. If another person or entity provides a ticket, it is a gift and subject to the gift limit. The value is the non-deductible portion on the ticket. If there is no declared face value, then the value is the pro-rata share of the food, catering service, entertainment, and any additional item provided to all attendees at the event. The "no value" exception only applies if the official receives no more than two tickets for his or her own use directly from the 501(c)(3) organization.
35. Q. An agency employee who holds a position designated in the conflict-of-interest code receives a ticket to a fundraiser from a person not of the type listed in the agency's code. Is the agency employee required to report the value?
- A. No. A ticket or any other gift may be accepted under these circumstances without limit or reporting obligations. Note: agencies must ensure the conflict-of-interest code adequately addresses potential conflicts of interests.
36. Q. A 501(c)(3) organization provides a ticket to an official for its fundraising event. The organization seats the official at a table purchased by a business entity. Does the official have to report the ticket?
- A. No. So long as the ticket is provided directly by the 501(c)(3) organization and is used for the official's own attendance at the fundraiser, the ticket is not reportable regardless of where the official is seated.

37. Q. An official receives a ticket to attend a political fundraiser held in Washington D.C. from a federal committee. Is the official required to disclose the ticket as a gift, and is it subject to the gift limit?
- A. No. The value of the ticket is not a gift so long as the ticket is provided to the official directly by the committee holding the fundraiser and the official personally uses the ticket.
38. Q. A political party committee is holding a political fundraiser at a golf course and a round of golf is included. If the committee provides an elected official a ticket, is the ticket reportable?
- A. No. So long as the official uses the ticket for his or her own use. If someone other than the political party provides a ticket, the full cost of the ticket is a gift.
39. Q. If a business entity offers an official a ticket or a seat at a table that was purchased for a political fundraiser, what is the value?
- A. The value is the pro-rata share of the food, catering services, entertainment, and any additional benefits provided to attendees.
40. Q. If an official attends an event that serves only appetizers and drinks, does the “drop-in” exception apply no matter how long the official stays or how many appetizers or drinks are consumed?
- A. No. The focus of the food and beverages “drop-in” exception is on the nature of the particular official’s attendance and consumption, not on the event as a whole. For example, if an official attends an event that serves only appetizers and drinks but stays for more than a few minutes and consumes more than a “de minimis” amount of appetizers and drinks, the “drop-in” exception does not apply and the official will have received a gift. This is determined on a case-by-case basis.
41. Q. An organization, which is not a 501(c)(3) organization, is holding a fundraiser at a professional sporting event. Tickets to this sporting event are sold out and it appears that tickets are only available at a substantially higher price than the stated face value amount of the ticket provided to the official by the organization. If the official attends the event, what is the value of the gift?
- A. The official may value the ticket at the face value amount stated on the ticket to the sporting event.
42. Q. An official receives a ticket to a fundraiser, and if accepted, the ticket will result in a reportable gift or a gift over the current gift limit. What are the options?
- A. The official may reimburse the entity or organization that provided the ticket for the amount over the gift limit (or pay down the value to under the \$50 gift reporting threshold if the official does not want to disclose the ticket). Reimbursement must occur within 30 days of receipt of the ticket. A candidate or elected official may use campaign funds to make the reimbursement if there is a political, legislative, or governmental purpose for the payment. A ticket that is not used and not given to another person is not considered a gift to the official.